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UNITED STATES INTELLIGENCE BOARD  
HUMAN SOURCES COMMITTEE

OFFICE OF THE CHAIRMAN

HSC-C-023

25 September 1973

MEMORANDUM FOR: Acting Deputy to the DCI for the  
Intelligence Community

SUBJECT : Annual Report on Coordination of  
the U.S. Foreign Intelligence Effort

1. I have had an opportunity to review the 19 September 1973 draft of the subject report and note several items which bear on my responsibilities as Chairman of the Human Sources Committee. My concern centers on two statements in the draft:

-- "The community HUMINT collection is being evaluated in terms of the quantity and quality of information collected in relation to intelligence objectives."

-- "The evaluation has identified . . . and will assist . . . in developing a comprehensive means of guiding and monitoring the overall HUMINT requirements situation within the community."

2. Use of the phrase "has identified" implies that the IC Staff has completed a comprehensive assessment of the quantity and quality of the total spectrum of community human source reporting. To the best of my knowledge this has not been done. Further, it does not seem feasible to approach human source evaluations in one sweeping assessment of the several hundred thousand reports per year produced by elements of DOD, CIA and State, if that is what the statement is intended to say.

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3. I also question the realism of the statement that the Staff intends to develop means of "guiding and monitoring the overall human source requirements situation." This implies that some sort of master requirements mechanism will be developed for guiding and tasking the wide variety of human source collection efforts managed by the departments and agencies of the community. The statement in the report is so broad and sweeping that it is open to one's own interpretation as to precisely what is intended in the way of a "comprehensive means." Consequently, the Director could find himself in the position of trying to satisfy a PFIAB expectation which is far beyond the realm of feasibility.

4. Lastly, the Terms of Reference for the Human Sources Committee, which were approved by the DCI in January 1973, gave the Committee a clear charter for dealing with requirements and evaluations. Following are some relevant phrases from those Terms of Reference:

- "Monitor the various requirements systems . . . ."
- "Promote the development, as appropriate, of coordinated statements of intelligence guidance . . . ."
- "Assure that . . . responses to (intelligence needs) are periodically monitored so as to stimulate maximum responsiveness."

As you know, the Committee has been moving forward with respect to the problems of human source requirements and assessments as reflected on page 44 of your draft report. Certainly there is a leading role for the IC staff in this effort, but the report should indicate to PFIAB the interrelationships and respective roles among the Staff, the Committee and community members in such an effort. Further, I suggest that the report avoid a tone which implies to PFIAB a promise of quick and easy accomplishment of a task that in reality is very complex and difficult.

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Chairman

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